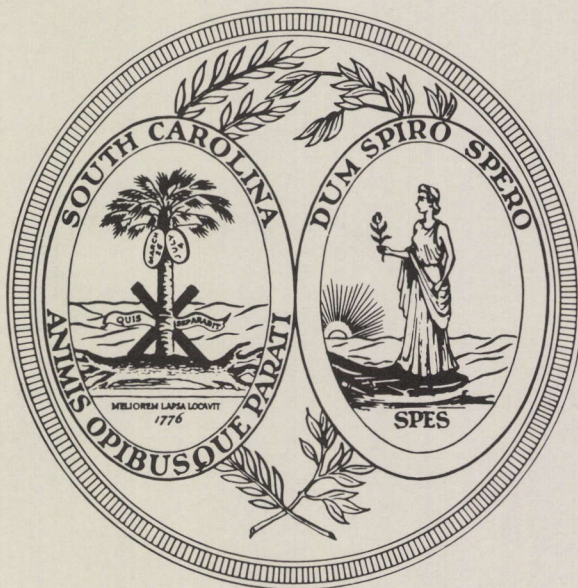


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SOUTH CAROLINA COASTAL COUNCIL



ANNUAL REPORT

1987-1988

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STATE DOCUMENTS

Printed Under The Direction Of The
State Budget And Control Board

September 21, 1988

The Honorable Carroll Campbell
Office of the Governor
State of South Carolina
Post Office Box 11450
Columbia, South Carolina 29211

Dear Governor Campbell:

By way of this letter and the enclosed report, the South Carolina Coastal Council respectfully submits to you our annual report for fiscal year 1987-88, which ended on June 30, 1988.

Sincerely,

John C. Hayes, III
Chairman
South Carolina Coastal Council

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ANNUAL REPORT

I. STATUTORY AUTHORITY

The South Carolina Coastal Council was created by Act 123 of the 1977 South Carolina Legislature. This Act is codified as Section 48-39-10 et. seq. of the 1976 South Carolina Code of Laws as amended. The Act created an 18 member governing body which is empowered to employ a professional staff and develop and implement a comprehensive coastal management program.

The authority of the Coastal Council is divided into two parts (permitting and certification) and is limited to eight coastal counties: Beaufort, Jasper, Colleton, Berkeley, Charleston, Dorchester, Horry and Georgetown. In these counties, jurisdictional boundaries are established for the "critical areas" - the beaches, primary oceanfront sand dunes, tidelands, and coastal waters. Any alterations to these areas requires a permit from the agency.

Throughout the rest of the geographic boundaries, the Coastal Council is empowered to review and certify all State and Federal activities (this includes loans, grants, licenses and permit applications) to ensure continued consistency with South Carolina's Coastal Zone Management Program. The agency has a Memoranda of Understanding with several state agencies to coordinate their cooperation with the permitting and certification program.

II. HISTORY

The Coastal Council began implementing its permitting authority on September 28, 1977. This succeeded in attaining the Council's goal of simplifying and expediting permit procedures in the critical areas. The comprehensive Coastal Management Program created by the Council, with implementing procedural regulations, was approved by Governor Richard W. Riley following legislative adoption in February of 1979. In September of 1979, the program received formal Federal approval in ceremonies conducted in Beaufort's Waterfront Park.

Since program approval, the State has received \$9,255,844 from the Office of Oceans and Coastal Resource Management in Washington, D.C. in matching grants. The central component of the program is the set of policies used to guide all development activities in this Country's coastal zone. In an effort to protect our coastal resources, these policies, or performance standards, outline the ways in which proposed activities may be sited, constructed, or developed. The goals and objectives of the State's Management Program are reached through the careful implementation of these program policies.

III. ACTIVE PROGRAMS

The Coastal Council continues to implement South Carolina's Coastal Zone Management Act, including the permitting and certification program as described on page 3. Statistics on permitted and certified activities are found in Appendix A.

Enforcement has been coordinated and carried out by the Council's enforcement staff and includes the Chief of Enforcement and three field enforcement biologists. The enforcement biologists use cars, boats, and an airplane to patrol for unauthorized alterations of the critical areas and to monitor for compliance of permitted activities.

There were 236 illegal reports logged and filed from July 1, 1987, to June 30, 1988. Of these, approximately 140 have been terminated and a few are being appealed. Approximately 50 more were handled in the field by the investigating enforcement biologists and compliance accomplished without having to file a formal investigative report.

In about one half of the remaining cases a settlement has been reached and the agency is waiting to receive payment of a fine and/or restoration. For the others, settlements are being negotiated.

The enforcement section has also instituted an administrative appeals procedure for enforcement actions. This procedure is very similar to the appeals procedure for permit decisions.

Several programmatic activities are ongoing at this report period. Among these are:

a. Shorefront and Special Area Management Plans

Coastal areas undergo rapid and substantial changes requiring special and individual planning activities. The Council has therefore initiated a series of planning efforts along the coast to address these problem areas. The local governments have cooperated in these studies with the Council to create a partnership in the protection of coastal resources and interests in these areas. Special area and shorefront plans undertaken this year include the southern portion of Pawley's Island, the Isle of Palms, and a study of boating access in the greater Charleston area.

b. Amendments to the Coastal Zone Management Act

During the year major amendments to the State's Coastal Zone Management Act were debated in the General Assembly. This agency provided technical and pragmatic assistance and then worked to create the needed data and implementation procedures. The amendments were approved, and the jurisdictional boundaries of the Coastal Council expanded as of July 1, 1988.

c. Beach Monitoring Program

In order to obtain accurate measurements of the movements of our beaches, the agency has embarked upon a state-wide beach monitoring program. Benchmarks (survey markers) were placed every 1000 to 2000 feet along our shorefront. The beaches are to be measured at least twice per year, and from this the stability of the beach may be determined. The benchmarks and the information obtained from this program will be an integral part of the agency's new beachfront legislation and will be used by surveyors and the staff to determine the newly expanded jurisdictional boundaries.

d. Stormwater Runoff Management

The Coastal Council reviews drainage plans for most of the residential, commercial and industrial developments being constructed within the coastal zone. The purpose of this review is to insure that stormwater runoff from these projects will not have a degrading impact on adjacent marsh areas or water bodies. Water pollution control, prevention of sedimentation and erosion are the major points emphasized during this review.

A major undertaking during this fiscal year was the revision of the Council's stormwater management guidelines, approved by the Management Committee on May 19, 1988 with a September 1, 1988 effective date. The revised guidelines provide more protection to shellfish resources through increased stormwater retention requirements and expands and clarifies other portions of the guidelines. Several coastal communities have followed the lead of the Council in stormwater management and now have active programs of their own.

e. Freshwater Wetlands Management

In addition to management of saltwater wetlands, the Council is concerned with developmental impacts on our coastal freshwater wetlands. The Council, with the US Fish and Wildlife Service and the US Army Corps of Engineers, participated in the National Wetland Inventory Program. Wetland mapping for all eight coastal counties was completed this year at a scale of 1:24,000. This information is currently being digitized for computer storage by the cartography division of the SC Land Resources Commission, to be completed in October, 1989. The maps will provide an excellent first level planning tool for determining potential wetland impacts in the coastal zone. In addition, the Council has worked out basic procedures for wetland master planning and for handling projects with small, isolated wetlands.

f. Newsletters and Public Meetings

The Council publishes a newsletter of Council activities on a bi-monthly schedule. Approximately 2,000 copies of "Carolina Currents" are distributed each period. A Coastal Council produced "Legislative Update" is distributed monthly when the Legislature is in session. In addition, Council meetings are rotated among the eight coastal counties and public attendance by interested citizens is encouraged at all meetings.

Council staff members also spoke to approximately 200 school, civic, and professional organizations throughout the state.

g. Teacher and Student Enrichment Program

The Coastal Council, in cooperation with the Friends of the Coast and the University of South Carolina, sponsored a series of upper level college credit courses for secondary school teachers. These coastal geology courses were held on weekends at various spots along the coast. The purpose of this program is to improve the quantity and quality of coastal environment education in our secondary schools.

Field trips for entire classes were also organized through this program, which is headquartered in Bluffton, South Carolina. Each trip was tailored to fit the needs of the class; a field trip could last a few hours or an entire week. Hundreds of students participated in this program.

h. Creek and Beach Watch Program

The Council initiated a Creek and Beach Watch program in March of 1986. Individuals or groups observe the coastal resources in their area and report possible violations of the Coastal Zone Management Act to the Council's enforcement staff. Training workshops were held this year in Myrtle Beach, Beaufort, and Charleston, and additional workshops are planned to discuss the program and the new beach management legislation. This program is an aid to the Council's enforcement program and an excellent educational tool.

SOUTH CAROLINA COASTAL COUNCIL

1988

Senator John C. Hayes, III - Chairman
Senator Herbert U. Fielding
Representative Pete Pearce
Representative R. Linwood Altman
Mrs. Patricia Battey - 1st District
Mr. J. McCauley Bennett - 2nd District
Dr. Jack Scurry - 3rd District
Mr. Bradford W. Wyche - 4th District
Mr. James D. Leitner, Jr. - 5th District
Mr. Delton W. Powers - 6th District
Mr. William Jones - Beaufort
Mr. W. Carl Walsh, Vice-Chairman - Berkeley County
Mr. Hugh C. Lane, Jr. - Charleston County
Mr. Keith Kinard - Colleton County
Mr. Arthur Willis - Dorchester County
Mr. Claymon Grimes - Georgetown County
Mr. W. Sump Strickland - Horry County
Mr. Joe F. Vaigneur - Jasper County

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Biologist

John L. Hensel, Jr.
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Administrative Specialist

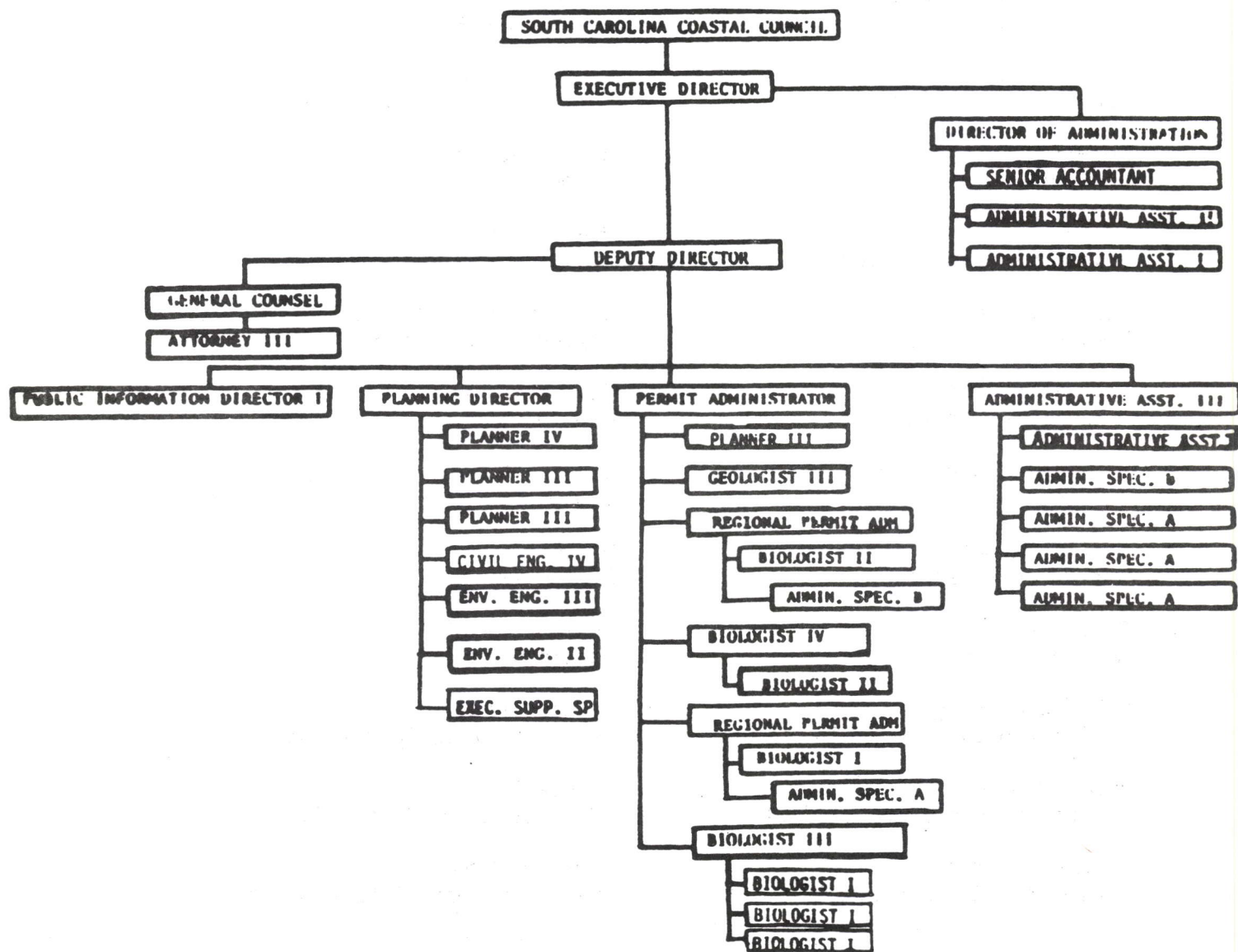
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Executive Support Specialist

Glenda F. Behrens
Administrative Specialist

Donna S. Bates
Administrative Assistant

Janet M. Kruger
Executive Support Specialist



VII.

SOUTH CAROLINA COASTAL COUNCIL

Expenditures for Fiscal Year 1987-1988

	<u>Total Funds</u>	<u>State Funds</u>
Personal Services	1,042,271.16	421,840.01
Employer Contributions	197,252.83	76,186.50
Per Diem	<u>14,595.00</u>	<u>13,125.00</u>
Total Personal Services	1,254,118.99	511,151.51
Other Operating Expenses:		
Contractual Services	1,046,866.77	225,255.61
Supplies	113,663.74	86,549.06
Fixed Charges	159,983.82	100,628.04
Travel	85,841.43	75,842.03
Equipment	136,840.93	126,224.95
Library Books, Maps, Film	2,661.66	0.00
Light/Power/Heat	933.43	95.24
Transportation	<u>4,075.35</u>	<u>0.00</u>
Total Other Operating Expenses	1,550,867.13	614,594.93
Total Coastal Council	<u>2,804,986.12</u>	<u>1,125,746.44</u>

VIII.

LIST OF PUBLICATIONS, REPORTS, AND STUDIES

1. South Carolina Coastal Council Long Range Program Plan
2. South Carolina Coastal Council Post-Hurricane Redevelopment Plan and Recommended Local Post Hurricane Redevelopment Plan
3. Myrtle Beach Shorefront Management Study
4. Stormwater Management Guidelines (Revised 9/1/88)
5. Southern Pawley's Island Special Area Management Plan (SAMP)
6. Isle of Palms SAMP
7. Ricefield Survey
8. Highway 61 Report of Stormwater Certifications
9. Carolina Currents
10. Understanding Our Coastal Environment
11. Brochures: Overview of the Coastal Council; Permitting and Certification; Public Participation
12. South Carolina Coastal Council Marina Report
13. North Myrtle Beach Shorefront Management Plan
14. Boating Access Study for the Greater Charleston Area (SAMP)
15. Shorefront Management Plans for the Unincorporated Areas of Horry and Georgetown Counties
16. Hurricane Preparedness Tape Series
17. Analysis of Beach Survey Data Along the SC Coast
18. Edisto Beach Shorefront Management Plan
19. Hilton Head Island Shorefront Management Plan
20. City of Georgetown Sampit River Special Area Management Plan
21. Salt Water Marsh Mitigation Study

Note: A master file for all Coastal Council produced or sponsored publications or studies is also available. In addition, the Council maintains a library in the Charleston office which contains hundreds of technical reports, books and periodicals.

APPENDIX A

Permits processed by the Coastal Council from July 1, 1987, to June 30, 1988.

ACTION	NUMBER
<u>Direct Permits</u>	
Permits Applied For	436
*Majors	152
*Minors	284
Issued	344
Denied	5
Cancelled	4
Active	83

Certification of other State and Federal permits by the Coastal Council from July 1, 1987, to June 30, 1988.

<u>Federal Permits</u>	180
Certified	130
Denied	29
Active	19
Withdrawn	2
 <u>State Permits</u>	 1050
Certified	949
Denied	2
Active	81
Withdrawn	18

*Major permits - activities such as the construction of a marina, oceanfront erosion control structures, boat ramp, dredging or filling of marsh areas, etc.

*Minor permits - private boat dock construction, non oceanfront erosion control structures.

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